# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 5

IN THE MATTER OF:

Safety-Kleen Systems, Inc. 601 Riley Road East Chicago, Indiana 46312

**ATTENTION:** 

Dennis Zawodni Environmental Health & Safety Manager

# Request to Provide Information Pursuant to the Clean Air Act

The U.S. Environmental Protection Agency is requiring Safety-Kleen Systems, Inc. (Safety-Kleen or you) to submit certain information about the facility at 601 Riley Road, East Chicago, Indiana (the Facility). Appendix A provides the instructions needed to answer this information request, including instructions for electronic submissions. Appendix B specifies the information that you must submit. You must send this information to us within 30 calendar days after you receive this request.

We are issuing this information request under Section 114(a) of the Clean Air Act (the CAA), 42 U.S.C. § 7414(a). Section 114(a) authorizes the Administrator of EPA to require the submission of information. The Administrator has delegated this authority to the Director of the Air and Radiation Division, Region 5.

Safety-Kleen owns and operates an emission source at the East Chicago, Indiana facility.

We are requesting this information to determine whether your emission source is complying with the Indiana State Implementation Plan and the Clean Air Act.

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Safety-Kleen must send all required information to:

Attn: Compliance Tracker, AE-18J
Air Enforcement and Compliance Assurance Branch
U.S. Environmental Protection Agency
Region 5
77 W. Jackson Boulevard
Chicago, Illinois 60604

Safety-Kleen must submit all required information under an authorized signature with the following certification:

I certify under penalty of law that I have examined and am familiar with the information in the enclosed documents, including all attachments. Based on my inquiry of those individuals with primary responsibility for obtaining the information, I certify that the statements and information are, to the best of my knowledge and belief, true and complete. I am aware that there are significant penalties for knowingly submitting false statements and information, including the possibility of fines or imprisonment pursuant to Section 113(c)(2) of the Clean Air Act and 18 U.S.C. §§ 1001 and 1341.

As explained more fully in Appendix C, you may assert a claim of business confidentiality under 40 C.F.R. Part 2, Subpart B for any part of the information you submit to us. Information subject to a business confidentiality claim is available to the public only to the extent, and by means of the procedures, set forth at 40 C.F.R. Part 2, Subpart B. If you do not assert a business confidentiality claim when you submit the information, EPA may make this information available to the public without further notice. You should be aware, moreover, that pursuant to Section 114(c) of the CAA and 40 C.F.R. § 2.301(a) and (f), emissions data, standards and limitations are not entitled to confidential treatment and shall be made available to the public notwithstanding any assertion of a business confidentiality claim. Appendix C provides additional information regarding the meaning and scope of the term "emissions data."

This information request is not subject to the Paperwork Reduction Act, 44 U.S.C. § 3501 *et seq.*, because it seeks collection of information from specific individuals or entities as part of an administrative action or investigation.

We may use any information submitted in response to this request in an administrative, civil or criminal action.

Failure to comply fully with this information request may subject Safety-Kleen to an enforcement action under Section 113 of the CAA, 42 U.S.C. § 7413.

You should direct any questions about this information request to Dakota Prentice at (312) 886-6761.

 $\frac{10/25/17}{\text{Date}}$ 

Edward Nam

Director

Air and Radiation Division

## Appendix A

When providing the information requested in Appendix B, use the following instructions and definitions.

#### Instructions

- 1. Provide a separate narrative response to each question and subpart of a question set forth in Appendix B.
- 2. Precede each answer with the number of the question to which it corresponds and, at the end of each answer, identify the person(s) who provided information used or considered in responding to that question, as well as each person consulted in the preparation of that response.
- 3. Indicate on each document produced, or in some other reasonable manner, the number of the question to which it corresponds.
- 4. When a response is provided in the form of a number, specify the units of measure of the number in a precise manner.
- 5. Where information or documents necessary for a response are neither in your possession nor available to you, indicate in your response why the information or documents are not available or in your possession, and identify any source that either possesses or is likely to possess the documents or information.
- 6. If information not known or not available to you as of the date of submission later becomes known or available to you, you must supplement your response. Moreover, should you find at any time after the submission of your response that any portion of the submitted information is false or incorrect, you must notify EPA as soon as possible.

#### **Electronic Submissions**

To aid in our electronic recordkeeping efforts, we request that you provide all documents responsive to this information request in an electronic format according to paragraphs 1 through 6, below. These submissions are in lieu of hard copy.

- 1. Provide all responsive documents in Portable Document Format (PDF) or similar format, unless otherwise requested in specific questions. If the PDFs are scanned images, perform at least Optical Character Recognition (OCR) for "image over text" to allow the document to be searchable. Submitters providing secured PDFs should also provide unsecured versions for EPA use in repurposing text.
- 2. When specific questions request data in electronic spreadsheet form, provide the data and corresponding information in editable Excel or Lotus format, and not in image format. If Excel or Lotus formats are not available, then the format should allow for data to be used in calculations by a standard spreadsheet program such as Excel or Lotus.

- 3. Provide submission on physical media such as compact disk, flash drive or other similar item.
- 4. Provide a table of contents for each compact disk or flash drive containing electronic documents submitted in response to our request so that each document can be accurately identified in relation to your response to a specific question. We recommend the use of electronic file folders organized by question number. In addition, each compact disk or flash drive should be labeled appropriately (e.g., Company Name, Disk 1 of 4 for Information Request Response, Date of Response).
- 5. Documents claimed as confidential business information (CBI) must be submitted on separate disks/drives apart from the non-confidential information. This will facilitate appropriate records management and appropriate handling and protection of the CBI. Please follow the instructions in Appendix C for designating information as CBI.
- 6. Certify that the attached files have been scanned for viruses and indicate what program was used.

# **Definitions**

All terms used in this information request have their ordinary meaning unless such terms are defined in the CAA, 42 U.S.C. §§ 7401 et seq.

- 1. The terms "document" and "documents" shall mean any object that records, stores, or presents information, and includes writings, memoranda, records, or information of any kind, formal or informal, whether wholly or partially handwritten or typed, whether in computer format, memory, or storage device, or in hardcopy, including any form or format of these. If in computer format or memory, each such document shall be provided in translation to a form useable and readable by EPA, with all necessary documentation and support. All documents in hard copy should also include attachments to or enclosures with any documents.
- 2. "Potential equipment leak source" shall include: valves; pump seals; compressor seals; pressure relief valves; connectors; open ended lines; and sampling connections.
- 3. "Service categories" shall include the following:
  - a. "In gas/vapor service";
  - b. "In light liquid service";
  - c. "In heavy liquid service"
  - d. "In vacuum service"; and
  - e. "Not in VOC service".
- 4. "Process unit" shall mean components assembled to produce intermediate or final products; a process unit can operate independently if supplied with sufficient feed or raw materials and sufficient storage facilities for the product.

- 5. "Distillation Process Unit" shall mean the process unit bounded by the used oil feed tanks and the process storage tanks (e.g., vacuum oil, VFS fuel, etc.).
- 6. "Hydrotreator Process Unit" shall mean the process unit bounded by the vacuum oil storage tanks and storage tanks for material generated at V-416.
- 7. "In VOC service" shall mean that the piece of equipment contains or contacts a process fluid that is at least 10 percent VOC by weight.
- 8. "In gas/vapor service" shall mean that the piece of equipment is in VOC service and contains or is in contact with a process fluid that is in the gaseous state at operating conditions.
- 9. "In light liquid service" shall mean that the piece of equipment is in VOC service and contains or is in contact with a liquid that meets all of the following conditions:
  - a. The vapor pressure of one or more of the organic components is greater than 0.3 kPa at 20 °C (1.2 in. H2O at 68 °F). Standard reference texts or ASTM D2879-83, 96, or 97 shall be used to determine the vapor pressures.
  - b. The total concentration of the pure organic components having a vapor pressure greater than 0.3 kPa at 20 °C (1.2 in. H2O at 68 °F) is equal to or greater than 20 percent by weight.
  - c. The fluid is a liquid at operating conditions.
- 10. "In heavy liquid service" shall mean that the piece of equipment is in VOC service but is not in gas/vapor service or in light liquid service.
- 11. "In vacuum service" shall mean that the equipment is operating at an internal pressure which is at least 5 kilopascals (kPa)(0.7 psia) below ambient pressure.
- 12. "Not in VOC service" shall mean that the piece of equipment would never be reasonably expected to contain or contact a process fluid that is at least 10 percent VOC by weight.

# Appendix B

# Information You Are Required to Submit to EPA

Safety-Kleen must submit the following information pursuant to Section 114(a) of the CAA, 42 U.S.C. § 7414(a) within 60 days of receiving this request.

- 1. Provide a copy of all permit applications submitted to IDEM for the facility since January 1995. Safety-Kleen need not provide copies of permit applications that were already submitted to EPA in response to the March 28, 2017 information request.
- 2. Provide a copy of all documents detailing fugitive VOC emissions from equipment leaks for the facility since January 1995.
- 3. For the Distillation Process Unit, provide a component count for each type of potential equipment leak source within the process. The components shall be grouped according to service category. For components identified in the "gas/vapor," "light liquid," and "heavy liquid" service categories, provide the weight fraction of total organic carbon and methane for each grouping.
- 4. For components identified in response to Item 3, above, as "not in VOC service," Safety-Kleen shall demonstrate that the potential equipment leak sources in the Distillation Process Unit are not in VOC service using the following methods and procedures to determine the percent VOC content in the process fluid that is contained in or contacts a piece of equipment:
  - a. Procedures that conform to the general methods in ASTM E260-73, 91, or 96, E168-67, 77, or 92, E169-63, 77, or 93. Samples used shall be representative of the process fluid that is contained in or contacts the equipment.
  - b. Organic compounds that are considered by EPA to have negligible photochemical reactivity may be excluded from the total quantity of organic compounds in determining the VOC content of the process fluid.
  - c. Engineering judgment may be used to estimate the VOC content, if a piece of equipment had not been shown previously to be in service. Provide all information, data, calculations, and assumptions used to estimate VOC content of the process fluid. If EPA disagrees with the judgment, the methods and procedures in Item 4.a and 4.b shall be used to resolve the disagreement.

For the above sampling demonstration, Safety Kleen shall provide the following:

d. Within 30 days after receipt of this request, Safety Kleen shall submit to EPA the proposed sampling protocol(s) that completely describes the methods and procedures for sampling each component, including all relevant operating parameters. Safety Kleen shall conduct the required sampling under a protocol approved in advance by EPA. The protocol shall address the requirements of Item 4.a and 4.b. You may submit the protocol by email.

- e. A notification to EPA at least 14 days prior to the planned sample date(s) of its intent to perform sampling. You may submit this notice by email.
- f. A complete report containing the results of the sampling demonstration.
- 5. For the Hydrotreator Process Unit, provide a component count for each type of potential equipment leak source within the process. The components shall be grouped according to service category. For components identified in the "gas/vapor," "light liquid," and "heavy liquid" service categories, provide the weight fraction of total organic carbon and methane for each grouping.
- 6. For components identified in response to item 5, above, as "not in VOC service," Safety-Kleen shall demonstrate that the potential equipment leak sources in the Hydrotreator Process Unit are not in VOC service using the following methods and procedures to determine the percent VOC content in the process fluid that is contained in or contacts a piece of equipment. Safety-Kleen shall submit all results pertaining to this demonstration.
  - a. Procedures that conform to the general methods in ASTM E260-73, 91, or 96, E168-67, 77, or 92, E169-63, 77, or 93. Samples used shall be representative of the process fluid that is contained in or contacts the equipment.
  - b. Organic compounds that are considered by EPA to have negligible photochemical reactivity may be excluded from the total quantity of organic compounds in determining the VOC content of the process fluid.
  - c. Engineering judgment may be used to estimate the VOC content, if a piece of equipment had not been shown previously to be in service. Provide all information, data, calculations, and assumptions used to estimate VOC content of the process fluid. If EPA disagrees with the judgment, the methods and procedures in Item 6.a and 6.b shall be used to resolve the disagreement.

For the above sampling demonstration, Safety Kleen shall provide the following:

- d. Within 30 days after receipt of this request, Safety Kleen shall submit to EPA the proposed sampling protocol(s) that completely describes the methods and procedures for sampling each component, including all relevant operating parameters. Safety Kleen shall conduct the required sampling under a protocol approved in advance by EPA. The protocol shall address the requirements of Item 6.a and 6.b. You may submit the protocol by email.
- e. A notification to EPA at least 14 days prior to the planned sample date(s) of its intent to perform sampling. You may submit this notice by email.
- f. A complete report containing the results of the sampling demonstration.
- 7. Provide all sulfur content test results conducted at the facility to demonstrate compliance with Condition D.1.6 of Safety-Kleen's Title V permit for each year from 2012 to the present.

# Appendix C

# Confidential Business and Personal Privacy Information

#### **Assertion Requirements**

You may assert a business confidentiality claim covering any parts of the information requested in the attached Appendix B, as provided in 40 C.F.R. § 2.203(b).

Emission data provided under Section 114 of the CAA, 42 U.S.C. § 7414, is not entitled to confidential treatment under 40 C.F.R. Part 2.

"Emission data" means, with reference to any source of emissions of any substance into the air:

Information necessary to determine the identity, amount, frequency, concentration or other characteristics (to the extent related to air quality) of any emission which has been emitted by the source (or of any pollutant resulting from any emission by the source), or any combination of the foregoing;

Information necessary to determine the identity, amount, frequency, concentration or other characteristics (to the extent related to air quality) of the emissions which, under an applicable standard or limitation, the source was authorized to emit (including to the extent necessary for such purposes, a description of the manner and rate of operation of the source); and

A general description of the location and/or nature of the source to the extent necessary to identify the source and to distinguish it from other sources (including, to the extent necessary for such purposes, a description of the device, installation, or operation constituting the source).

40 C.F.R. § 2.301(a)(2)(i)(A), (B) and (C).

To make a confidentiality claim, submit the requested information and indicate that you are making a claim of confidentiality. Any document for which you make a claim of confidentiality should be marked by attaching a cover sheet stamped or typed with a caption or other suitable form of notice to indicate the intent to claim confidentiality. The stamped or typed caption or other suitable form of notice should employ language such as "trade secret" or "proprietary" or "company confidential" and indicate a date, if any, when the information should no longer be treated as confidential. Information covered by such a claim will be disclosed by EPA only to the extent permitted and by means of the procedures set forth at Section 114(c) of the CAA and 40 C.F.R. Part 2. Allegedly confidential portions of otherwise non-confidential documents should be clearly identified. EPA will construe the failure to furnish a confidentiality claim with your response to the information request as a waiver of that claim, and the information may be made available to the public without further notice to you.

# Determining Whether the Information Is Entitled to Confidential Treatment

All confidentiality claims are subject to EPA verification and must be made in accordance with 40 C.F.R. § 2.208, which provides in part that you must satisfactorily show: that you have taken reasonable measures to protect the confidentiality of the information and that you intend to continue to do so, that the information is not and has not been reasonably obtainable by legitimate means without your consent and that disclosure of the information is likely to cause substantial harm to your business's competitive position.

Pursuant to 40 C.F.R. Part 2, Subpart B, EPA may at any time send you a letter asking that you support your confidential business information (CBI) claim. If you receive such a letter, you must respond within the number of days specified by EPA. Failure to submit your comments within that time would be regarded as a waiver of your confidentiality claim or claims, and EPA may release the information. If you receive such a letter, EPA will ask you to specify which portions of the information you consider confidential by page, paragraph and sentence. Any information not specifically identified as subject to a confidentiality claim may be disclosed to the requestor without further notice to you. For each item or class of information that you identify as being CBI, EPA will ask that you answer the following questions, giving as much detail as possible:

- 1. For what period of time do you request that the information be maintained as confidential, e.g., until a certain date, until the occurrence of a special event or permanently? If the occurrence of a specific event will eliminate the need for confidentiality, please specify that event.
- 2. Information submitted to EPA becomes stale over time. Why should the information you claim as confidential be protected for the time period specified in your answer to question number 1?
- 3. What measures have you taken to protect the information claimed as confidential? Have you disclosed the information to anyone other than a governmental body or someone who is bound by an agreement not to disclose the information further? If so, why should the information still be considered confidential?
- 4. Is the information contained in any publicly available databases, promotional publications, annual reports or articles? Is there any means by which a member of the public could obtain access to the information? Is the information of a kind that you would customarily not release to the public?
- 5. Has any governmental body made a determination as to confidentiality of the information? If so, please attach a copy of the determination.
- 6. For each category of information claimed as confidential, explain with specificity why release of the information is likely to cause substantial harm to your competitive position. Explain the specific nature of those harmful effects, why they should be viewed as

substantial and the causal relationship between disclosure and such harmful effects. How could your competitors make use of this information to your detriment?

- 7. Do you assert that the information is submitted on a voluntary or a mandatory basis? Please explain the reason for your assertion. If you assert that the information is voluntarily submitted information, explain whether and why disclosure of the information would tend to lessen the availability to EPA of similar information in the future.
- 8. Is there any other information you deem relevant to EPA's determination regarding your claim of business confidentiality?

If you receive a request for a substantiation letter from the EPA, you bear the burden of substantiating your confidentiality claim. Conclusory allegations will be given little or no weight in the determination. In substantiating your CBI claim(s), you must bracket all text so claimed and mark it "CBI." Information so designated will be disclosed by EPA only to the extent allowed by and by means of the procedures set forth in 40 C.F.R. Part 2, Subpart B. If you fail to claim the information as confidential, it may be made available to the public without further notice to you.

### **Personal Privacy Information**

Please segregate any personnel, medical and similar files from your responses and include that information on a separate sheet(s) marked as "Personal Privacy Information." Disclosure of such information to the general public may constitute an invasion of privacy.

# **CERTIFICATE OF MAILING**

I certify that I sent a Request to Provide Information Pursuant to the Clean Air Act by Certified Mail, Return Receipt Requested, to:

Dennis Zawodni Safety-Kleen Systems, Inc. 601 Riley Road East Chicago, Indiana 46312

I also certify that I sent a copy of the Request to Provide Information Pursuant to the Clean Air Act by E-mail to:

Phil Perry, Chief, Air Compliance Branch Indiana Department of Environmental Management PPERRY@idem.IN.gov

On the 30th day of October 2017.

Kathy Jones, Program Technician

AECAB, PAS

CERTIFIED MAIL RECEIPT NUMBER:

7009 1680 0000 7647 0667